



## Cambridge International AS & A Level

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**ECONOMICS**

**9708/21**

Paper 2 Data Response and Essay

**May/June 2022**

MARK SCHEME

Maximum Mark: 40

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**Published**

This mark scheme is published as an aid to teachers and candidates, to indicate the requirements of the examination. It shows the basis on which Examiners were instructed to award marks. It does not indicate the details of the discussions that took place at an Examiners' meeting before marking began, which would have considered the acceptability of alternative answers.

Mark schemes should be read in conjunction with the question paper and the Principal Examiner Report for Teachers.

Cambridge International will not enter into discussions about these mark schemes.

Cambridge International is publishing the mark schemes for the May/June 2022 series for most Cambridge IGCSE, Cambridge International A and AS Level and Cambridge Pre-U components, and some Cambridge O Level components.

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This document consists of **17** printed pages.

**PUBLISHED****Generic Marking Principles**

These general marking principles must be applied by all examiners when marking candidate answers. They should be applied alongside the specific content of the mark scheme or generic level descriptors for a question. Each question paper and mark scheme will also comply with these marking principles.

**GENERIC MARKING PRINCIPLE 1:**

Marks must be awarded in line with:

- the specific content of the mark scheme or the generic level descriptors for the question
- the specific skills defined in the mark scheme or in the generic level descriptors for the question
- the standard of response required by a candidate as exemplified by the standardisation scripts.

**GENERIC MARKING PRINCIPLE 2:**

Marks awarded are always **whole marks** (not half marks, or other fractions).

**GENERIC MARKING PRINCIPLE 3:**

Marks must be awarded **positively**:

- marks are awarded for correct/valid answers, as defined in the mark scheme. However, credit is given for valid answers which go beyond the scope of the syllabus and mark scheme, referring to your Team Leader as appropriate
- marks are awarded when candidates clearly demonstrate what they know and can do
- marks are not deducted for errors
- marks are not deducted for omissions
- answers should only be judged on the quality of spelling, punctuation and grammar when these features are specifically assessed by the question as indicated by the mark scheme. The meaning, however, should be unambiguous.

**GENERIC MARKING PRINCIPLE 4:**

Rules must be applied consistently, e.g. in situations where candidates have not followed instructions or in the application of generic level descriptors.

**PUBLISHED****GENERIC MARKING PRINCIPLE 5:**

Marks should be awarded using the full range of marks defined in the mark scheme for the question (however; the use of the full mark range may be limited according to the quality of the candidate responses seen).

**GENERIC MARKING PRINCIPLE 6:**

Marks awarded are based solely on the requirements as defined in the mark scheme. Marks should not be awarded with grade thresholds or grade descriptors in mind.

**PUBLISHED****Social Science-Specific Marking Principles  
(for point-based marking)****1 Components using point-based marking:**

- Point marking is often used to reward knowledge, understanding and application of skills. We give credit where the candidate's answer shows relevant knowledge, understanding and application of skills in answering the question. We do not give credit where the answer shows confusion.

From this it follows that we:

- a** DO credit answers which are worded differently from the mark scheme if they clearly convey the same meaning (unless the mark scheme requires a specific term)
- b** DO credit alternative answers/examples which are not written in the mark scheme if they are correct
- c** DO credit answers where candidates give more than one correct answer in one prompt/numbered/scaffolded space where extended writing is required rather than list-type answers. For example, questions that require  $n$  reasons (e.g. State two reasons ...).
- d** DO NOT credit answers simply for using a 'key term' unless that is all that is required. (Check for evidence it is understood and not used wrongly.)
- e** DO NOT credit answers which are obviously self-contradicting or trying to cover all possibilities
- f** DO NOT give further credit for what is effectively repetition of a correct point already credited unless the language itself is being tested. This applies equally to 'mirror statements' (i.e. polluted/not polluted).
- g** DO NOT require spellings to be correct, unless this is part of the test. However spellings of syllabus terms must allow for clear and unambiguous separation from other syllabus terms with which they may be confused (e.g. Corrasion/Corrosion)

**2 Presentation of mark scheme:**

- Slashes (/) or the word 'or' separate alternative ways of making the same point.
- Semi colons (;) bullet points (•) or figures in brackets (1) separate different points.
- Content in the answer column in brackets is for examiner information/context to clarify the marking but is not required to earn the mark (except Accounting syllabuses where they indicate negative numbers).

**PUBLISHED****3 Calculation questions:**

- The mark scheme will show the steps in the most likely correct method(s), the mark for each step, the correct answer(s) and the mark for each answer
- If working/explanation is considered essential for full credit, this will be indicated in the question paper and in the mark scheme. In all other instances, the correct answer to a calculation should be given full credit, even if no supporting working is shown.
- Where the candidate uses a valid method which is not covered by the mark scheme, award equivalent marks for reaching equivalent stages.
- Where an answer makes use of a candidate's own incorrect figure from previous working, the 'own figure rule' applies: full marks will be given if a correct and complete method is used. Further guidance will be included in the mark scheme where necessary and any exceptions to this general principle will be noted.

**4 Annotation:**

- For point marking, ticks can be used to indicate correct answers and crosses can be used to indicate wrong answers. There is no direct relationship between ticks and marks. Ticks have no defined meaning for levels of response marking.
- For levels of response marking, the level awarded should be annotated on the script.
- Other annotations will be used by examiners as agreed during standardisation, and the meaning will be understood by all examiners who marked that paper.

Question	Answer	Marks	Guidance
1(a)	<p><b>Describe the trend in the annual inflation rate of Bangladesh between 2009 and 2019.</b></p> <p>Although the inflation rate is virtually the same in 2009 and 2019, the trend has been up and down during this period, i.e., the trend is fluctuating. (1 mark)</p> <p>Within this overall trend, it rose between 2009 and 2011 and then fell between 2012 and 2019, although within those years it both rose and fell. (1 mark)</p> <p>The inflation rate was not lower than 5.4% in any of the years between 2009 and 2019 but was significantly higher in four of the years: 11.4% in 2011, 8.1% in 2010, 7.5% in 2013 and 7.0% in 2014. (1 mark)</p> <p><b>2 marks maximum</b></p>	<b>2</b>	No mark to be given to answers that just state the eleven figures without any recognition of the overall trend.

Question	Answer	Marks	Guidance
1(b)	<p><b>Explain why price changes in the food and non-food sectors in Bangladesh are treated differently when calculating the CPI.</b></p> <p>A basic recognition that price changes in the food and the non-food sectors in Bangladesh may be different, possibly including some appropriate examples (1 mark)</p> <p>A clear recognition of the importance of weights in the construction of a CPI/a specific reference to, and explanation of, weightings in the calculation of the CPI for a country. There needs to be a clear reference to weights/weightings by a candidate to award the second mark (1 mark)</p>	2	<p><b>Bangladesh:</b> There have been significant price rises in the food sector, including:</p> <ul style="list-style-type: none"> <li>• vegetables, particularly onions</li> <li>• fish</li> <li>• chicken</li> </ul> <p>There have also been significant price rises in the non-food sector, including:</p> <ul style="list-style-type: none"> <li>• healthcare</li> <li>• transport</li> <li>• energy resources such as gas</li> </ul> <p><b>Weighting:</b></p> <ul style="list-style-type: none"> <li>• the situation where certain products are given larger weights to reflect the greater proportion of income spent on them takes into account the relative importance of the components of a CPI</li> </ul>

Question	Answer	Marks	Guidance
1(c)	<p><b>Explain one domestic consequence and one external consequence for Bangladesh of having ‘a relatively high rate of inflation’.</b></p> <p>For an identification of one possible domestic consequence. (1 mark) For an explanation of one possible domestic consequence. (1 mark)</p> <p>For an identification of one possible external consequence (1 mark) For an explanation of one possible external consequence (1 mark)</p>	4	<p><b>The domestic consequences for Bangladesh of a relatively high rate of inflation could include:</b></p> <ul style="list-style-type: none"> <li>• redistribution of income as the real earnings of some workers in Bangladesh rise and the real earnings of others in Bangladesh fall</li> <li>• borrowers in Bangladesh will gain and lenders in Bangladesh will lose</li> <li>• menu costs in Bangladesh, e.g., the cost of changing prices</li> <li>• shoe leather costs in Bangladesh, e.g., the search for good returns</li> <li>• greater uncertainty – could discourage investment in Bangladesh</li> <li>• purchasing power of money for people in Bangladesh weaker</li> </ul> <p><b>The external consequences for Bangladesh of a relatively high rate of inflation could include:</b></p> <ul style="list-style-type: none"> <li>• if the rate of inflation in Bangladesh is higher than in other countries (it states it is one of the highest in Asia), this will make the country’s exports less competitive (the effect will depend on PED)</li> <li>• this may worsen the current account position of Bangladesh.</li> </ul>

Question	Answer	Marks	Guidance
1(d)	<p><b>Analyse, with the help of aggregate demand and aggregate supply diagrams, how increasing wages can cause both demand-pull and cost-push inflation in Bangladesh.</b></p> <p>For an analysis of demand-pull inflation in relation to wage increases. (1 mark)</p> <p>For an AD/AS diagram to show demand-pull inflation. (Up to 2 marks)</p> <p>1 mark for correct labelling of the diagram 1 mark for the shift to the right of AD, showing increase in price level</p> <p>For an analysis of cost-push inflation in relation to wage increases. (1 mark)</p> <p>For an AD/AS diagram to show cost-push inflation. (Up to 2 marks)</p> <p>1 mark for correct labelling of the diagram 1 mark for the shift to the left of AS, showing increase in price level</p>	6	<p><b>Demand-pull inflation:</b></p> <ul style="list-style-type: none"> <li>it is stated that there has been an annual increase in the Wage Rate Index (WRI) of 6.6% in the last month of 2019</li> <li>increased consumer spending, e.g., through greater consumer confidence resulting from an increase in income</li> <li>the AD curve will shift to the right causing an increase in the general price level</li> </ul> <p><b>Cost-push inflation:</b></p> <ul style="list-style-type: none"> <li>wage increases to employees that are not linked to higher productivity</li> <li>the AS curve will shift to the left causing an increase in the general price level</li> </ul> <p>The diagrams need to be accurately labelled, with the vertical axis labelled 'general price level' or 'price level' and the horizontal axis labelled 'real output' or 'real GDP'.</p>

Question	Answer	Marks	Guidance
1(e)	<p><b>‘However, there is always the possibility that tough monetary policies could do more harm than good to an economy, compared with the possible use of fiscal policy.’</b></p> <p><b>Discuss whether monetary policy or fiscal policy is more likely to be effective in controlling inflation.</b></p> <p>For an explanation of the potential advantages and potential disadvantages of monetary policy in controlling inflation. (Up to 3 marks) (A maximum of 2 marks if only advantages or disadvantages are explained)</p> <p>For an explanation of the potential advantages and potential disadvantages of fiscal policy in controlling inflation. (Up to 3 marks) (A maximum of 2 marks if only advantages or disadvantages are explained)</p> <p style="text-align: center;"><b>5 marks maximum</b></p> <p style="text-align: center;"><b>Reserve 1 mark for a conclusion</b></p>	<b>6</b>	<p><b>Potential advantages of monetary policy:</b></p> <ul style="list-style-type: none"> <li>• a rise in interest rates can be effective in reducing the level of aggregate demand, especially if demand is interest-elastic; can be effective reducing demand-pull inflation</li> <li>• other monetary policies to control inflation can include a reduction of the money supply and a rise in the exchange rate</li> </ul> <p><b>Potential disadvantages of monetary policy:</b></p> <ul style="list-style-type: none"> <li>• an increase in interest rates may not be significant enough to have an effect, i.e., demand is relatively inelastic</li> <li>• the impact of an increase in interest rates can take a relatively long time to take effect</li> <li>• it will be less useful in controlling cost-push inflation</li> <li>• a rise in the exchange rate will not be useful if the PED for imports and exports is inelastic</li> <li>• a reduction of the money supply may sometimes be difficult to bring about</li> </ul>

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<b>Question</b>	<b>Answer</b>	<b>Marks</b>	<b>Guidance</b>
1(e)			<p><b>Potential advantages of fiscal policy:</b></p> <ul style="list-style-type: none"><li>• a reduction in public expenditure can help to reduce the level of aggregate demand in an economy</li><li>• an increase in the level of taxes can also have such an effect</li></ul> <p><b>Potential disadvantages of fiscal policy:</b></p> <ul style="list-style-type: none"><li>• it may not always be easy for a government to change its expenditure/revenue plans</li><li>• increased taxes can have a disincentive effect</li><li>• less useful controlling cost-push inflation</li></ul>

Question	Answer	Marks	Guidance
2(a)	<p><b>When a planned economy introduces the price mechanism to allocate some resources, a mixed economy arises.</b></p> <p><b>Explain, using examples, why merit goods are classified as private goods rather than public goods.</b></p> <p><b>Knowledge and Understanding:</b> For knowledge and understanding of private goods. (1 mark) For knowledge and understanding of public goods. (1 mark)</p> <p style="text-align: center;"><b>2 marks maximum</b></p> <p><b>Application:</b> The use of appropriate examples to aid the explanation of why merit goods are classified as private goods. (Up to 3 marks) The use of appropriate examples to aid the explanation of why merit goods are not classified as public goods (Up to 3 marks)</p> <p style="text-align: center;"><b>6 marks maximum</b></p>	8	<p><b>Private goods:</b></p> <ul style="list-style-type: none"> <li>• economic goods that are consumed by an individual for their own benefit</li> <li>• there is rivalry in consumption, i.e., when a product is consumed by one person, it cannot be consumed by another</li> <li>• there is excludability in consumption, i.e., when a product is consumed by one person, all others are excluded from it.</li> </ul> <p><b>Public goods:</b></p> <ul style="list-style-type: none"> <li>• are non-rival</li> <li>• are non-excludable</li> <li>• are non-rejectable</li> </ul> <p><b>Examples of merit goods:</b></p> <ul style="list-style-type: none"> <li>• education</li> <li>• healthcare</li> </ul> <p><b>Examples of public goods:</b></p> <ul style="list-style-type: none"> <li>• street lighting</li> <li>• defence</li> <li>• police</li> </ul>

Question	Answer	Marks	Guidance
2(b)	<p><b>Discuss the advantages of a mixed economy and whether it is always preferable to a planned economy.</b></p> <p><b>Analysis:</b> Analysis of the advantages and disadvantages of a mixed economy. (Up to 4 marks)</p> <p>Analysis of the advantages and disadvantages of a planned economy. (Up to 4 marks)</p> <p style="text-align: center;"><b>8 marks maximum</b></p> <p><b>Evaluation:</b> For exercising some judgement on whether a mixed economy is always preferable to a planned economy. (Up to 4 marks)</p> <p style="text-align: center;"><b>Reserve 1 mark for a conclusion</b></p> <p style="text-align: center;"><b>4 marks maximum</b></p>	<b>12</b>	<p><b>Advantages of a mixed economy:</b></p> <ul style="list-style-type: none"> <li>• the price mechanism is allowed to operate in many areas, facilitating its functions of rationing, signalling and the transmission of preferences</li> <li>• a government is able to intervene in a market, e.g., through a maximum price or a minimum price</li> <li>• some industries may be nationalised by the government</li> </ul> <p><b>Disadvantages of a mixed economy:</b></p> <ul style="list-style-type: none"> <li>• the workings of the price mechanism may be adversely affected by a government, e.g., taxes and subsidies</li> <li>• possibility of market failure</li> </ul> <p><b>Advantages of a planned economy:</b></p> <ul style="list-style-type: none"> <li>• a government may decide to directly provide certain goods and services</li> </ul> <p><b>Disadvantages of a planned economy:</b></p> <ul style="list-style-type: none"> <li>• greater role for a government leads to more bureaucracy and less efficiency</li> <li>• the lack of competition could lead to poorer quality and restricted choice</li> </ul> <p><b>There are no KU marks awarded in (b) for merely defining/explaining terms used within the question.</b></p>

Question	Answer	Marks	Guidance
3(a)	<p><b>Explain <u>two</u> factors that determine the price elasticity of supply of a manufactured product.</b></p> <p><b>Knowledge and Understanding:</b> For a correct definition/formula of price elasticity of supply. (Up to 2 marks)</p> <p>Candidates need to refer to the percentage/proportionate change in both Q and P to be awarded the second mark.</p> <p style="text-align: center;"><b>2 marks maximum</b></p> <p><b>Application:</b> Application of one factor determining the price elasticity of supply of a manufactured product. (Up to 3 marks) (1 mark for identification of the factor and up to 2 marks for explanation)</p> <p>Application of another factor determining the price elasticity of supply of a manufactured product. (Up to 3 marks) (1 mark for identification of the factor and up to 2 marks for explanation)</p> <p style="text-align: center;"><b>6 marks maximum</b></p>	<b>8</b>	<p><b>Definition of price elasticity of supply:</b></p> <ul style="list-style-type: none"> <li>• percentage change in the quantity supplied of a product divided by the percentage change in the price of a product</li> </ul> <p><b>Factors affecting the price elasticity of supply of a manufactured product:</b></p> <ul style="list-style-type: none"> <li>• the number of producers: many such products will be produced in a market with many producers, but this is not always be the case, e.g., a monopoly</li> <li>• the existence of spare capacity: if there is spare capacity, PES will be more elastic than would otherwise be the case</li> <li>• the ease of storing stocks: this should be easier with manufactured products than perishable products, so PES will be relatively elastic</li> <li>• the time period: if more firms join the industry over time, PES will be relatively elastic</li> <li>• the factor mobility: the easier it is to move resources into the production of manufactured goods, the more elastic PES will be</li> <li>• the time taken to produce a product: the shorter the time, the more elastic supply will be</li> </ul>

Question	Answer	Marks	Guidance
3(b)	<p><b>Taxes are often placed on manufactured products, even those that are necessities with few substitutes.</b></p> <p><b>Discuss whether the incidence of a tax on a manufactured product always falls mainly on the producer.</b></p> <p><b>Analysis:</b> Analysis of the incidence of a tax on a manufactured product on the producer (Up to 4 marks)</p> <p>Analysis of the incidence of a tax on a manufactured product on the consumer (Up to 4 marks)</p> <p style="text-align: center;"><b>8 marks maximum</b></p> <p><b>Evaluation:</b> For exercising some judgement on whether the incidence of a tax on a manufactured product always falls mainly on the producer. (Up to 4 marks)</p> <p style="text-align: center;"><b>Reserve 1 mark for a conclusion</b></p> <p style="text-align: center;"><b>4 marks maximum</b></p>	12	<p><b>The incidence of a tax:</b></p> <ul style="list-style-type: none"> <li>• the incidence of a tax refers to the extent to which the burden of a tax is borne by the producer and the consumer</li> <li>• this will depend on the price elasticity of demand for the product</li> <li>• depends on the elasticity of the supply curve.</li> </ul> <p><b>The producer:</b></p> <ul style="list-style-type: none"> <li>• if the demand for the product is relatively price elastic, then the producer will have to pay a greater part of the tax</li> </ul> <p><b>The consumer:</b></p> <ul style="list-style-type: none"> <li>• if the demand for the product is relatively price inelastic, then the consumer will have to pay a greater part of the tax</li> </ul> <p><b>Necessities and substitutes:</b></p> <ul style="list-style-type: none"> <li>• the degree to which a manufactured product is a necessity with few substitutes will influence the PED for the product.</li> <li>• in this situation, the PED for the product is likely to be relatively price inelastic</li> </ul> <p><b>There are no KU marks awarded in (b) for merely defining/explaining terms used within the question.</b></p>

Question	Answer	Marks	Guidance
4(a)	<p><b>Explain why fixed exchange rates could cause difficulties for a country that has one.</b></p> <p><b>Knowledge and Understanding:</b> For knowledge and understanding of a fixed exchange rate. (Up to 2 marks) (1 mark for the fact that the rate is determined by a government/central bank. 1 mark for the fact that it is therefore not determined by demand and supply)</p> <p style="text-align: center;"><b>2 marks maximum</b></p> <p><b>Application:</b> Application of one difficulty of a fixed exchange rate to a country that has one (Up to 3 marks) (1 mark for identification of the difficulty and up to 2 marks for explanation)</p> <p>Application of another difficulty of a fixed exchange rate to a country that has one (Up to 3 marks) (1 mark for identification of the difficulty and up to 2 marks for explanation)</p> <p style="text-align: center;"><b>6 marks maximum</b></p>	8	<p><b>A fixed exchange rate:</b></p> <ul style="list-style-type: none"> <li>• a rate of a currency that is not determined by demand and supply</li> <li>• the rate is determined by government, e.g., through the intervention of a country's central bank in the foreign exchange market by buying (to raise the exchange rate) or selling (to lower the exchange rate) the currency or through increasing interest rates (to raise the exchange rate) or lowering interest rates (to lower the exchange rate)</li> </ul> <p><b>Potential difficulties for a country:</b></p> <ul style="list-style-type: none"> <li>• a government will need to have sufficient reserves to intervene in the foreign exchange market to maintain the rate of the currency</li> <li>• a government may be reluctant to change interest rates if this conflicts with other economic policies, e.g., a government might want to increase the interest rate to raise the exchange rate, but this may not be appropriate at a time of high unemployment</li> </ul>

Question	Answer	Marks	Guidance
4(b)	<p><b>Protectionism can take different forms in different countries.</b></p> <p><b>Discuss whether export subsidies are always a better method of protectionism than tariffs.</b></p> <p><b>Analysis:</b> Analysis of the advantages and disadvantages of export subsidies as a method of protectionism. (Up to 4 marks)</p> <p>Analysis of the advantages and disadvantages of tariffs as a method of protectionism. (Up to 4 marks)</p> <p style="text-align: center;"><b>8 marks maximum</b></p> <p><b>Evaluation:</b> For exercising some judgement on whether export subsidies are always a better method of protectionism than tariffs. (Up to 4 marks)</p> <p style="text-align: center;"><b>Reserve 1 mark for a conclusion</b></p> <p style="text-align: center;"><b>4 marks maximum</b></p>	<b>12</b>	<p><b>Advantages of export subsidies:</b></p> <ul style="list-style-type: none"> <li>• subsidies to domestic producers will allow firms to lower cost and price and undercut foreign competition</li> <li>• difficult for the WTO to deal with as they are not an overt method of protectionism</li> </ul> <p><b>Disadvantages of export subsidies:</b></p> <ul style="list-style-type: none"> <li>• they involve an opportunity cost in terms of other areas that a government could have spent the money on</li> <li>• industries become too dependent on the subsidy rather than trying to become more competitive</li> </ul> <p><b>Advantages of tariffs:</b></p> <ul style="list-style-type: none"> <li>• a tariff is a tax or duty on import goods making them more expensive and less competitive</li> <li>• if the demand for imports is elastic, demand should fall</li> <li>• the government can use tariffs as a source of revenue</li> </ul> <p><b>Disadvantages of tariffs:</b></p> <ul style="list-style-type: none"> <li>• they will not be successful if demand for imports is price inelastic</li> <li>• they may lead to retaliation</li> </ul> <p><b>There are no KU marks awarded in (b) for merely defining/explaining terms used within the question.</b></p>